

## Message Text

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PAGE 01 USUN N 02537 01 OF 02 190544Z  
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----123338 190552Z /17

O 190418Z JUN 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 2109  
AMCONSUL CAPE TOWN IMMEDIATE  
AMEMBASSY DAR ES SALAAM IMMEDIATE  
AMEMBASSY GABORONE IMMEDIATE  
AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY LUSAKA IMMEDIATE  
AMEMBASSY MAPUTO IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
INFO AMEMBASSY BONN IMMEDIATE  
AMEMBASSY LIBREVILLE IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 02537

EXDIS

CAPETOWN FOR EMBASSY

E.O. 11652:GDS  
TAGS PORG, SF,WA  
SUBJ NAMIBIA DRAFT TALKING POINTS FOR USE WITH SOUTH  
AFRICAN FOREIGN MINISTER BOTHA

FOLLOWING ARE DRAFT TALKING POINTS, AGREED TO BY THE  
CONTACT GROUP (ABSENT THE FRENCH) JUNE 18 (SEPTTEL), FOR  
USE WITH SOUTH AFRICAN FOREIGN MINISTER BOTHA: BEGIN  
TALKING POINTS.

IT IS THE VIEW OF OUR FIVE GOVERNMENTS THAT WE ARE NOW  
VERY CLOSE TO A FINAL SETTLEMENT OF THE NAMIBIAN  
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QUESTIOKN. FOLLOWING LUANDA MEETING THE FRONT LINE  
PRJESIDKJENTS INFOKRMED US THAT THERE WERE ONLY TWO ISSUES  
STANDING IN THE WAY OF SWAPO ACCEPTANCE OF OUR PROPOSALS  
NAMELY WALVIS BAY AND THE LOCATIOKN OF THE RESIDUAL SOUTH  
AFRICAN TROOPS.

THE AFRICAN SIDE HAS ACCEPTED THAT WALVIS BAY WILL BE

DEATH WITH OUTSIDE THE CONTEXT OF THE PROPOSALS  
BY MEANS OF SUBSEQUENT NEGOTIATIONS BETWEEN SOUTH AFRICA  
AND THE NEW GOVERNMENT OF NAMIBIA.

IN ESSENCE, THEREFORE, ONLY ONE QUESTION, NAMELY THE  
LOCATION OF TROOPS, SEPARATES US FROM FINAL AGREEMENT.  
AS YOU KNOW, THE FRONT LINE PRESIDENT HAVE SUPPORTED A  
SWAPO PROPOSAL THAT THE REMAINING SOUTH AFRICAN TROOPS  
SHOULD BE LOCATED SOUTH OF WINDHOEK. WE RECOGNIZE  
THE POLITICAL DIFFICULTIES THAT SUCH A CHANGE IN THE  
PROPOSAL WOULD CAUSE FOR YOU. WE HAVE WELCOMED YOUR  
ACCEPTANCE OF OUR PROPOSAL AND YOUR READINESS TO SEEK  
AN INTERNATIONALLY ACCEPTABLE SOLUTION. WE ARE FULLY  
AWARE OF YOUR CONCERNS FOR THE SECURITY OF NAMIBIA AT  
THE PRESENT STAGE, DURING THE TRANSITION OF INDEPENDENCE  
AND FOLLOWING INDEPENDENCE. FURTHERMORE WE SHARE YOUR  
DESIRE TO BRING THIS MATTER TO A SPEEDY CONCLUSION.  
IT SEEMS TO US ON THE OTHER HAND THAT THE SOUTH  
AFRICAN GOVERNMENT HAVE STILL NOT FULLY REALISED THE  
EXTENT TO WHICH ACTIONS IT HAS TAKEN SUBSEQUENT TO  
ACCEPTING THE FIVE'S PROPOSALS HAVE HINDERED OUR EFFORTS  
TO OBTAIN SWAPO AND FRONTLINE ACCEPTANCE OF IT. THE  
ATTACK ON CASSINGA, THE ARREST OF SWAPO MEMBERS  
INSIDE NAMIBIA, THE INITIATION OF THE PROCESS OF  
ELECTORAL REGISTRATION, AND MORE RECENTLY THE REPORTED  
INCREASED MILITARY ACTIVITY IN THE CAPRIVI STRIP; ALL  
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OF THESE HAVE GREATLY COMPLICATED OUR OWN TASK. THE  
ATTACK ON CASSINGA  
HAD A PARTICULARLY SERIOUS EFFECT AND IS THE PRINCIPAL  
REASON FOR THE FRONTLINE SUMMIT REQUEST THAT THE  
REMAINING TROOPS SHOULD BE MOVED SOUTH OF WINDHOEK.  
AS YOU YOURSELF HAVE SAID, IT REALLY DOES NOT MATTER  
WHERE THE TROOPS ARE LOCATED IF THERE IS TO BE A CESSA-  
TION OF HOSTILITIES AND A REDUCTION OF FORCES IN ACCORD-  
ANCE WITH THE PROPOSALS. THIS APPLIES ON BOTH SIDES.  
BUT WE RECOGNIZE THAT THERE IS A GENUINE POLITICAL AND  
PSYCHOLOGICAL PROBLEM. IT IS OUR JUDGMENT THAT IT IS  
NOW NECESSARY TO MAKE SOME GESTURE TO DEAL WITH THE  
CONCERNS AROUSED BY THE CASSINGA RAID IN ORDER TO CLOSE  
THE NARROW GAP SEPARATING US FROM A SETTLEMENT.

THIS GAP MUST BE BRIDGED. WE ARE NOT SURE HOW IT CAN  
BE DONE. WE HAVE AS A FIRST STEP LOOKED FOR MEANS OF  
DEALING WITH IT WITHIN THE TERMS OF OUR PROPOSAL.

WHAT WE HAVE IN MIND IS RELATIVELY MINOR ADJUSTMENT.  
AT PRESENT THE PROPOSAL PROVIDES FOR THE LOCATION OF  
RESIDUAL SOUTH AFRICAN TROOPS AT OSHIVELLO OR GROOTFON-

TEIN OR BOTH. IT MIGHT BE POSSIBLE TO BRIDGE THE GAP  
IF SOUTH AFRICA WOULD AGREE TO CONFINE ITS FORCES TO  
GROOTFONTEIN ONLY. THIS WOULD NOT REQUIRE AN ALTERATION  
OF THE PROPOSAL, SIMPLY AN ASSURANCE BY SOUTH AFRICA  
THAT THEY INTENDED TO TAKE THE OPTION PROVIDED IN THE  
PROPOSALS OF CONCENTRATION AT GROOTFONTEIN.  
(BEGIN BRACKETS) WE UNDERSTAND THAT SOUTH AFRICA IS  
PREPARED TO AGREE TO THIS INTERPRETATION, PRESIDENT

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W  
-----123156 190555Z /17

O 190418Z JUN 78  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 2110  
AMCONSUL CAPE TOWN IMMEDIATE  
AMEMBASSY DAR ES SALAAM IMMEDIATE  
AMEMBASSY GABORONE IMMEDIATE  
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AMEMBASSY LUSAKA IMMEDIATE  
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AMEMBASSY PRETORIA IMMEDIATE

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EXDIS  
NYERERE WOULD BE WILLING (END BRACKETS) (BEGIN BRACKETS)  
IF SOUTH AFRICA IS PREPARED TO AGREE TO THIS INTERPRE-  
TATION WE WOULD ASK PRESIDENT NYERERE (END BRACKETS) TO  
DISCUSS THE MATTER FURTHER WITH HIS FRONT LINE  
COLLEAGUES, IN THE HOPE OF OBTAINING THEIR AGREEMENT  
AND THAT OF SWAPO. IF HE IS SUCCESSFUL, THERE WOULD  
THEN APPEAR TO BE NO OBSTACLE TO AN EARLY SECURITY  
COUNCIL MEETING TO ENDORSE OUR PROPOSALS AND SET IN  
TRAIN THE PROCEDURE LEADING TO AN INDEPENDENT NAMIBIA  
ACCEPTED BY THE INTERNATIONAL COMMUNITY. LEONARD

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## Message Attributes

**Automatic Decaptioning:** Z  
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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN MINISTERS MEETINGS  
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**Draft Date:** 19 jun 1978  
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**Decaption Note:** 25 YEAR REVIEW  
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**TAGS:** PORG, SF, WA, (BOTHA, S P)  
**To:** STATE CAPE TOWN  
**Type:** TE  
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